

THE ATTORNEY GENERAL

OF TEXAS

Austin 11, Texas

Secretary of State Austin, Texas

Attention: C. P. Sanders, Securities Analyst

Dear Sir:

Opinion No. 0-1613
Re: Under the last paragraph of Sec. 7 of the Texas Securities Act would 20% of the capital which is actually employed in the business be equivalent to 16-2/3% of the selling price to the public?

We are in receipt of your request for an opinion on the following situation:

"I wish to request an opinion from your department involving the last paragraph of Sec. 7 of the Texas Securities Act # #:

" * * * . It is my interpretation that the amount of capital sought to be employed in a company is not the total selling price of the securities but the selling price less the commissions paid in disposing of the securities.

"I computed the percentage commission to be paid in the following manner:

Let X equal capital to be employed in the business

.20X equal amount of commission which may be charged

Now assume selling price of \$100.00 per share on an issue, therefore:

\$100.00 minus .20X equals X \$100.00 equals X plus .20X or \$100.00 equals 1.2X

X equals \$83.33 which I interpret as the amount of capital sought to be employed in the business.

"The commission, therefore, is \$16.66 or 16 2/3% of the selling price of the stock. In all cases 20% of the capital which is actually employed in the business is equivalent to 16 2/3% of the selling price to the public.

"I trust that I have made myself sufficiently clear on this point and I shall appreciate an early opinion from your department."

The last paragraph of Section 7 of Article 600a, Vernon's Annotated Civil Statutes, i.e., Texas Securities Act reads as follows:

"The total expenses including organization expenses and all commission paid to salesmen of any proposed company, as herein defined, shall not exceed twenty per cent of the total amount of capital sought to be employed in such proposed company." (Underscoring ours).

The question before us is what did the Texas Legislature mean by "the total amount of capital sought to be employed in such company".

The term "capital" is ordinarily used to designate the assets of the corporation, regardless of their source, utilized for the conduct of the corporate business and for the purposes of deriving gains and profits.

10 TEX. JUR. 670:
WACO NATIONAL BANK v. ROGERS, 51 Texas 606, 608;
HARRISON v. VINES, 46 Texas 15, 21;
TURNER v. CATTLEMEN'S TRUST CO., 215 S.W. 831, 832;
OPINIONS OF ATTORNEY GENERAL, Bienniel Report,
1924-1926, p. 235.

"Broadly speaking, the capital of a corporation is the fund used by it in the conduct of its business and from which it profits in a great measure at least, are expected to be raised. This fund is raised by the issue and sale of its authorized capital stock." (Underscoring ours).

SOHLAND V. BAKER 58 A.L.R. 693 141 Atl. 277.

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"Capital" is money contributed for corporate purposes and may be expended for any proper corporate use.

COMMONWEALTH v. SCHWARZS CHILD & SULZBERGER CO. OF AMERICA, 102 Atlantic 412, 413, 259 Pa. 130.

The "capital" of a stock company or a business has a well defined meaning. It is the fund intended to be subject to the risks of the business, the fund contributed to meet the obligations of the business, and to be repaid to the contributors only after all of the other obligations should have been satisfied.

In re DESNOYERS SHOE CO., 224 F. 372,377.

As respects property of corporation "capital" applies only to property or amounts contributed by stock-holders as the fund or basis of the enterprise for which corporation was formed.

MALLEY v. OLD COLONY TRUST CO. 229 F. 523, 528.

"The capital of a corporation is the money furnished by subscribers or promoters to be used by the corporation in its business, or undertaking, while the 'capital stock' is the authorized amount of the capital to be subscribed by the stockholders and to be contributed for the corporation's purposes; the "capital' being the amount contributed, while the stock represents the capital, and stands as a guaranty to the public of the corporation's ability to meet its obligations, and is not subject to disposal at the whim of the promoters or directors. American Life Ins. Co. v. Ferguson, 134 P. 1029, 66 Or. 417."

We advance the various standard definitions of capital, because it is our opinion that the Legislature used the word capital in its ordinary meaning in the phrase "the total amount of capital sought to be employed". As such the true intent of the Legislature was that the total expenses of incorporation shall not exceed 20% of the total amount or value contributed by stockholders sought as the basis of enterprise for which the corporation was formed. The section quoted specifically provides that the commissions paid to salesmen are a portion of the total expenses which are not to

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exceed 20% of the total capital. The statute does not provide for the deduction of commissions from the selling price before estimating total expenses. The plain language indicates the exact opposite effect. The computation of the expense allowable on the basis of the selling price of the securities carried out the legislative intent.

A statute that is plain and unambiguous if construed at all, will be interpreted literally, according to the maximum ita lex scripta est.

WINDER vs. KIND, 297 S.W. 689, aff. 1 S.W. (2d) 587;
TRIMIER vs. CARLTON, 264 S.W. 253, aff. 296
S.W. 1070-

Section 6 of Article 12 of the Texas Constitution provides:

"No corporation shall issue stock # # except for money paid, labor done or property actually received # # #"

"The total amount of capital sought to be employed", in the legislative mind, was the total value of the money paid, labor done, and property actually received in return for the securities. As has been said before, commissions paid in disposing of the securities are a part of the total expenses not to exceed 20% of the total value or selling price of the securities.

We have given careful consideration to the argument advanced for a different construction, but are unable to agree that such was the intention of the Legislature.

It is our opinion that the phrase "total amount of capital sought to be employed" by companies within the operation of the law under Section 7 of Article 600a, Vernon's Annotated Civil Statutes, i.e., Texas Securities Act. is properly construed as the total selling price of the securities issued, and that the total expenses including organization and all commissions paid in disposing of the securities shall not exceed 20% of the total selling price of the securities.

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Trusting that we have fully answered your inquiry, we are

Yours very truly

ATTORNEY GENERAL OF TEXAS

s/ Dick Stout

Ву

Dick Stout Assistant

DS:ob/cg

Approved Nov. 1, 1939

s/ Gerald C. Mann

ATTORNEY GENERAL OF TEXAS